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CLYDE F. WAGNER,
Plaintiff,
v.
WAL-MART STORES,
Defendant

UNITED STATES DISTRICT COURT
NORTHERN DISTRICT OF CALIFORNIA
EUREKA DIVISION

Case No. 13-cv-03475-NJV

ORDER GRANTING DEFENDANT'S MOTION TO DISMISS

Re: Dkt. No. 7

INTRODUCTION

15 Plaintiff Clyde F. Wagner filed this action in state court, alleging claims for disability
16 discrimination and failure to accommodate his disability, both in violation of California's Fair
17 Employment and Housing Act ("FEHA"). Defendant Wal-Mart Stores, Inc. removed the action to
18 this court and now moves to dismiss the complaint pursuant to Federal Rule of Civil Procedure
19 12(b)(6). Both parties have consented to this court's jurisdiction. *See* Doc. Nos. 6 & 15. The
20 matter was fully briefed, and the parties appeared for oral argument on September 10, 2013.

21 For the reasons set forth below, the undersigned will grant Wal-Mart's Motion to Dismiss,
22 without prejudice.

FACTUAL AND PROCEDURAL BACKGROUND

24 || A. First Charge (“Charge No. 1346”)

25 Wagner filed a charge with the Equal Employment Opportunity Commission (“EEOC”)
26 after he was terminated from his employment in June 2011. *See* Doc. No. 8, Ex. A (EEOC Charge

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1 No. 550-2011-01346).¹ On August 3, 2011, Wagner was advised that Charge No. 1346 was being
2 referred to the California Department of Fair Employment and Housing (“DFEH”). *Id.*, Ex. C.²
3 The DFEH informed Wagner that the EEOC would investigate his allegations, and that the DFEH
4 was closing its case and would not be conducting an investigation into the matter. *Id.* The letter
5 stated: “*Since DFEH will not be issuing an accusation, this letter is also your right-to-sue notice.*
6 [Y]ou may bring a civil action under the provisions of the Fair Employment and Housing Act . . .
7 [S]uch a civil action must be brought within one year from the date of this notice. Pursuant to
8 Government Code section 12965, subdivision (d)(1), this one-year period will be tolled during the
9 pendency of the EEOC’s investigation of your complaint. You should consult an attorney to
10 determine with accuracy the date by which a civil action must be filed.” *Id.* (emphasis added).

11 On September 26, 2012, the EEOC issued a Dismissal and Notice of Rights letter in
12 connection with Charge No. 1346. Doc. No. 8, Ex. E. The EEOC informed Plaintiff it was
13 closing its file and informed Plaintiff of his right to sue: “*This will be the only notice of dismissal*
14 *and of your right to sue that we will send you.* You may file a lawsuit against the respondent(s)

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¹ Plaintiff did not attach to his complaint copies of the EEOC charge, the DFEH right to sue
17 letter, the second DFEH complaint, the second DFEH right to sue letter, or the EEOC right to sue
18 letter. However, Defendant requests that this court take judicial notice of them. *See* Doc. No. 8.
19 Plaintiff does not contest the accuracy of the documents, nor does he oppose the request for
20 judicial notice. These documents may be judicially noticed. *See Hughes v. County of Mendocino*,
21 2011 U.S. Dist. LEXIS 117815, *7 n.1 (N.D. Cal. Oct. 6, 2011) (taking judicial notice of right to
22 sue letters). Finally, the court may take judicial notice of these documents without converting this
23 motion to dismiss into a motion for summary judgment. *See Van Buskirk v. Cable News Network*,
24 284 F.3d 977, 980 (9th. Cir. 2002). For these reasons, the court grants Defendant’s request to take
25 judicial notice of Exhibits A-E. Exhibit F, the Del Norte County Superior Court complaint, is
26 already on file as part of Defendant’s Notice of Removal. *See* Doc. No. 1.

27 ² “The EEOC has a work-sharing agreement with the DFEH. The agreement recognizes that
28 the agencies share common goals and jurisdiction. In order to provide individuals with an efficient
23 procedure for obtaining redress for their grievances under the relevant state and federal laws, the
24 two agencies agreed to integrate their procedures to reduce duplication of effort. The EEOC and
25 the DFEH each designated the other as its agent for receiving charges and agreed to forward to the
26 other agency copies of all charges potentially covered by the other agency’s statute. The EEOC
27 and the DFEH also agreed each agency would have the initial responsibility for processing certain
28 claims. The responsible agency was to notify the other agency of its final action. Rather than
waiting to issue a right-to-sue letter at the end of the EEOC’s investigation, the DFEH apparently
routinely issues its right-to-sue letter at the time an investigation is deferred to the EEOC under
the work-sharing agreement.” *Downs v. Department of Water & Power*, 58 Cal.App.4th 1093,
1097 (1997).

1 under federal law based on this charge in federal or state court. Your lawsuit must be filed within
2 90 days of your receipt of this notice; or you right to sue based on this charge will be lost. (The
3 time for filing suit based on a claim under state law may be different.)" *Id.* (emphasis added).

4 **B. Second Charge ("Charge No. 6609")**

5 On June 13, 2012, Plaintiff filed a second charge with the DFEH, alleging disability
6 discrimination and failure to provide reasonable accommodation for the disability. Doc. No. 8,
7 Ex. C (DFEH Charge No. E201112M6609). Plaintiff informed the DFEH that he wanted to
8 pursue the matter in court and requested a right to sue. As requested, the DFEH issued Plaintiff a
9 right to sue letter. *Id.*, Ex. D. The letter states: "This letter informs that the above-referenced
10 complaint . . . has been closed effective June 13, 2012 because an immediate right to sue notice
11 was requested. . . . This letter is also the Right-to-Sue Notice. According to Government Code
12 section 12965, subdivision (b), a civil action may be brought under the provisions of [FEHA]. . . .
13 The civil action must be filed within one year from the date of this letter." *Id.*

14 **C. This lawsuit**

15 On June 20, 2013, Wagner filed suit in the Del Norte County Superior Court alleging
16 FEHA claims against Wal-Mart. Doc. No. 1. Wal-Mart timely removed the action to this court
17 and moved to dismiss it, arguing that Wagner had filed his action after the FEHA and EEOC
18 statutes of limitations had expired.

19 **LEGAL STANDARD**

20 A complaint may be dismissed for "failure to state a claim for which relief may be
21 granted." Fed. R. Civ.P. 12(b)(6). If it is apparent from the face of the complaint that a claim is
22 barred by the statute of limitations, then a dismissal pursuant to Rule 12(b)(6) is appropriate. *See*
23 *Von Saher v. Norton Simon Museum of Art at Pasadena*, 592 F.3d 954, 969 (9th. Cir. 2010).

24 **DISCUSSION**

25 **A. Plaintiff did not timely file his lawsuit.**

26 With respect to Charge No. 1346, Plaintiff argues that his complaint asserting state law
27 claims was filed within one year of receiving the September 26, 2012 EEOC Right-To-Sue Notice.
28 Doc. No. 14, at 4-5. The court agrees with Wal-Mart that Wagner did not timely file suit. The

1 California legislature amended Cal. Gov. Code 12965 in 2002 to add subdivision (d):

2 (1) Notwithstanding subdivision (b), the one-year statute of
3 limitations, commencing from the date of the right-to-sue notice by
4 the Department of Fair Employment and Housing, to the person
claiming to be aggrieved, shall be tolled when all of the following
requirements have been met:

5 (A) A charge of discrimination or harassment is timely
filed concurrently with the Equal Employment Opportunity
Commission and the Department of Fair Employment and Housing.

6 (B) The investigation of the charge is deferred by the
7 Department of Fair Employment and Housing to the Equal
Employment Opportunity Commission.

8 (C) A right-to-sue notice is issued to the person claiming to
9 be aggrieved upon deferral of the charge by the Department of Fair
Employment and Housing to the Equal Employment Opportunity
Commission.

10 (2) **The time for commencing an action for which the
statute of limitations is tolled under paragraph (1) expires when
the federal right-to-sue period to commence a civil action
expires, or one year from the date of the right-to-sue notice by
the Department of Fair Employment and Housing, whichever is
later.**

11 (3) This subdivision is intended to codify the holding in
12 *Downs v. Department of Water and Power of City of Los Angeles*
(1997) 58 Cal.App.4th 1093.

13 The DFEH issued its right to sue notice on August 3, 2011, and the EEOC issued its right to sue
14 notice on September 26, 2012, informing Plaintiff he had ninety days to file a lawsuit. Thus,
15 Plaintiff's right to sue on Charge No. 1346 expired on December 26, 2012, the later of the two
16 dates contemplated under Cal. Gov. Code § 12965(d)(2), and six months before Plaintiff filed his
17 complaint in Del Norte County Superior Court.

18 Plaintiff does not dispute that he filed his lawsuit one week after the right to sue deadline
19 had passed on Charge No. 6609.

20 **B. Plaintiff has not established that equitable tolling is appropriate here.**

21 With respect to Charge No. 1346, Plaintiff argues that his lateness should be excused
22 pursuant to the equitable tolling doctrine because he relied in good faith on the DFEH right to sue
23 notice. Plaintiff argues that the "plain meaning" of the notice is that the state cause of action
24 "would be tolled for the entire period of the federal investigation. The implication is that plaintiff
25 has one year from the date of the federal right to sue notice, that is: 9/26/13." *Id.* With respect to
26 Charge No. 6609, Plaintiff asks the court to disregard his lateness because "it is hard to imagine
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1 how a one week delay causes any real prejudice to defendant.” Doc. No. 14 at 7.

2 “Three factors determine whether the statute of limitations is equitably tolled in a
3 particular case: (1) timely notice to defendants in filing the first claim; (2) lack of prejudice to
4 defendants in gathering evidence to defend against the second claim; and (3) good faith and
5 reasonable conduct by plaintiffs in filing the second claim.” *Downs*, 58 Cal. App. 4th at 1100.
6 While the first two factors may be satisfied here, the court finds that Plaintiff has not established
7 the third. Plaintiff’s *only* support for his position is argument by counsel in the opposition brief
8 that (1) Plaintiff was “mislead” by a DFEH letter, and (2) Wal-Mart has not been prejudiced by his
9 missing the Charge 6609 filing deadline by one week. This is insufficient to establish that
10 equitable tolling applies. *Cf. Anderson v. American Airlines*, 2006 U.S. Dist. LEXIS 34209, *5-*8
11 (N.D. Cal. Apr. 18, 2006) (denying motion to dismiss ADA claim even though plaintiff missed
12 deadline for filing suit because plaintiff sufficiently alleged she was mislead by EEOC
13 representatives regarding deadline for filing suit). *Anderson* is instructive. In that case, the
14 plaintiff submitted a declaration asserting that she “had numerous conversations with the EEOC”
15 and that ‘one of the EEOC representatives . . . advised me that my lawsuit had to be filed by
16 between October 25 and October 27, 2005, the exact date of which I cannot recall.’ Based on this
17 advice, plaintiff did not retain her lawyer until October 2005, well after the statutory deadline had
18 run.” *Anderson*, 2006 U.S. Dist. LEXIS 34209 at *6. Plaintiff’s counsel’s *ex-post facto* argument
19 that he reasonably relied on the DFEH letter does not come close to meeting the specificity of the
20 plaintiff’s declaration in *Anderson*. At the hearing, the only explanation Plaintiff’s counsel offered
21 for the delay was that he did not see the right to sue notice until he received the file. He did not
22 explain what his client did upon receiving the notice or what actions his client took in reliance
23 upon the notice.

24 Moreover, the cases Plaintiff cites (*see* Doc. No. 14 at 5) do not support his position that
25 the DFEH letter entitles him to equitable tolling here. *Blumberg v. HCA Mgmt. Co.*, 848 F.2d 642,
26 644 (5th Cir. 1988) and *Hulsey v. Kmart Inc.*, 43 F.3d 555, 557 (10th Cir. 1994) cite cases that
27 stand for the general proposition that deceit by a state or federal agency can form the basis for
28 equitable tolling, but they do not actually analyze a case of agency deceit, nor toll deadlines based

1 on the statements of state or federal agencies. *Carlile v. S. Routt Sch. Dist.*, 652 F.2d 981, 986
2 (10th Cir. 1981) mentions equitable tolling, but otherwise is not on point. Plaintiff acknowledged
3 at the hearing that these cases did not contain any substantive discussion regarding tolling but
4 urged the court to review *Cottrell v. Newspaper Agency Corp.*, 590 F.2d 836 (10th Cir. 1979),
5 which was cited by *Hulsey*, 43 F.3d at 557. *Cottrell* also does not help Plaintiff here, as the Tenth
6 Circuit upheld the dismissal, noting that tolling only applied in very limited circumstances,
7 including where the plaintiff was “actively misled”:

8 the allegations of the plaintiff in the case at bar do not rise to the
9 level of active deception which might invoke the powers of equity
10 to toll the limitations period. The notice from the EEOC advised
11 plaintiff in unambiguous terms that his right to sue would be lost if
12 not exercised within ninety days, and in light of this unqualified
warning we cannot give force to plaintiff's assertion that he was
“lulled” by the notice. If in fact plaintiff was subjectively misled to
believe that he could ignore the ninety day period, such a response
was not reasonably predictable from the face of the notice and
cannot be grounds for tolling the filing period.

14 *Cottrell*, 590 F.2d at 838-39.

15 CONCLUSION

16 For the reasons stated above, the court finds that Wagner did not timely file his complaint,
17 and did not satisfy his burden of establishing that he is entitled to equitable tolling. Accordingly,
18 the court will grant Wal-Mart's motion to dismiss.

19 However, courts in these exact circumstances have declined to dismiss plaintiffs' claims
20 with prejudice without giving them the opportunity to establish their good faith and reasonable
21 conduct. *See Hughes*, 2011 U.S. Dist. LEXIS 117815 at *7-*8 (granting motion to dismiss FEHA
22 claim as untimely, without prejudice, “to give plaintiff the opportunity to cure deficiencies
23 pertaining to equitable tolling”); *Villalvoso v. Odwalla, Inc.*, 2011 U.S. Dist. LEXIS 44359, *20-
24 *21 (E.D. Cal. Apr. 25, 2011) (granting motion to dismiss FEHA claims on statute of limitations
25 grounds, with leave to amend in the event plaintiff could state facts to show statute should be
26 equitably tolled); *see also generally Von Saher*, 592 F.3d at 969 (reversing and remanding to
27 district court as it was error to dismiss complaint with prejudice on statute of limitations ground
28 without giving plaintiff opportunity to amend to show lack of reasonable notice and/or diligence,

1 such that claims were not time-barred). Therefore, the court grants the motion to dismiss with
2 leave to amend. Wagner may file an amended complaint, consistent with his Rule 11 obligations,
3 setting forth in detail his good faith and reasonable conduct such that the court may evaluate
4 whether equitable tolling is warranted here. Relevant facts may include what Wagner did upon
5 receiving the three right-to-sue notices, whom he consulted, what he was told, and when he
6 retained an attorney. *See Anderson, supra.*

7 Wagner shall file any amended complaint within twenty days, and Wal-Mart shall have
8 twenty days to respond to the amended complaint.

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10 **IT IS SO ORDERED.**

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12 Dated: October 16, 2013



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14 NANDOR J. VADAS
15 United States Magistrate Judge
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